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# Report

**Subject** : The New Wiltshire Local Area Agreement

**Report to** : The Cabinet

**Date** : Monday 28 April 2008

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**Cabinet Member for Planning:** Councillor Paul Clegg

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## 1. Purpose

To update Cabinet on progress in negotiating the LAA for 2008-11 and gain endorsement to take the matter to Full Council on 19 May 2008 for approval

## 2. Report Summary

The initial report on the new Wiltshire LAA was considered by Cabinet on 26 March. The March report sets out the background on the new LAA and the broad ambitions that have been agreed for Wiltshire. Given the tight timescale for negotiations with the Government Office, by end of April a near final version of the LAA will have been agreed and it is necessary for Cabinet to be fully updated on the proposals so that SDC can sign up to helping to deliver the LAA. A shortlist of indicators against which targets will be negotiated has recently been agreed.

## 3. Introduction

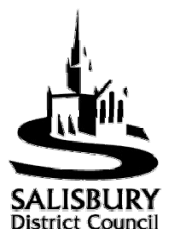
- 3.1 Wiltshire is currently negotiating a Local Area Agreement (LAA) with Government Office South West. This will form part our Local Agreement for Wiltshire (LAW) with partners that will help achieve our ambitions by agreeing action between partners to deliver real improvements for people and places in Wiltshire.
- 3.2 The LAA must be submitted to central government by the end of May and the latest draft will be made available for the Cabinet meeting. This report asks Cabinet to consider the latest draft and to recommend to the Council that it consider the draft LAA and authorises the Chief Executive and Leader to make necessary changes before agreeing the final LAA.

## 4. Background

- 4.1. Cabinet received a report on the Local Agreement for Wiltshire and the Local Area Agreement in March. The LAW will show action and indicators agreed with our local partners to deliver real improvements for people and places in Wiltshire. The LAA will nestle within that and show targets against some of the indicators that we have agreed with central government. The LAA is the only place central government will agree targets with local government and will show:
  - 16 statutory education and early years targets
  - Up to 35 targets for other indicators from the National Indicator Set



Awarded in:  
Housing Services  
Waste and Recycling Services



- 4.2 At its State of Wiltshire debate in March the County Council endorsed the priorities in the draft local Agreement as:
- a) Build 'resilient communities' with high social capital through people feeling socially included, enabling people and communities to build skills, abilities, knowledge and confidence to take effective action and play leading roles in the development of their communities and so enhancing their quality of life.
  - b) Improve affordable housing
  - c) 'Lives not services'
    - i. Support more people in Wiltshire to have independent and fulfilling lives as part of their local communities
    - ii. Support families to provide the strong foundations for children and young people's development
    - iii. Enable individuals to make informed choices to improve their long-term health and well being and reduce 'All Age All Cause Mortality'.
  - d) Wiltshire exhibiting a positive and sustainable environment for economic growth
  - e) Reduce particular crimes, change behaviours and inform the public to bring about communities that are safe and feel safe
  - f) Environment
    - i) Tackle climate change
    - ii) A high quality, natural environment that enriches the lives of people
  - g) Work together to achieve the ambitions, including new governance arrangements for the 'family of partnerships' and the establishment of community area boards.
- 4.3 The shortlist of indicators from the National Indicator Set that are being considered for inclusion in the LAA is attached at Appendix 1 (NB this list is currently being negotiated so will change, but is correct as at 17 March 2008).
- 4.4 At the time of writing this report we are still awaiting government guidance to define some of the indicators in the National Indicator Set and details of the reward scheme for the Local Area Agreement. Both these are required to inform negotiation of targets with government. We will report the latest position to the meeting of Cabinet. A similar report is being considered by the County Council Cabinet on 22 April 2008.

## **5. Main Considerations for the Council**

- 5.1. The indicators and targets shown in the LAA are an agreement between Wiltshire County Council, its partners and government and will be used by government and inspectors to help assess Wiltshire's performance. Attaining the targets is likely to result in some reward money being paid to Wiltshire, but at the time of writing this report we are awaiting details of the scheme from government.
- 5.2. It may not be possible to set targets for all LAA indicators for the first year of the agreement. This is because some indicators are completely new and so data has never been collected. Our approach is to show the indicators in the LAA but to say that baselines will be developed during 2008/09 and targets, if appropriate, will be set from 2009/10.

## **6. Risk Assessment**

- 6.1. We are still awaiting details of the new Local Area Agreement reward scheme. This will be considered before agreeing targets with government. The proposals for each ambition have been subject to a 'challenge' process on the robustness of the planned action, and partners will be encouraged to use a common risk management approach.
- 6.2. In the past some nationally imposed targets have been 'aspirational' to the point of being unattainable. In negotiating LAA targets with government we will be mindful of the need to agree ambitious and achievable targets - not to agree targets that are unrealistic.

- 6.3. In finalising the agreement the County Council will ask partners to commit to taking the action they have identified. The government's LAA regime states that the responsible local authorities and [public sector] partner authorities are required to 'have regard' to all those targets which they have signed up to within the LAA. In order to fulfil this requirement government expects public sector partners to be able to demonstrate how they are effectively planning for the implementation of their contribution to the achievement of those targets to which they have signed up. This provision relates to a wide range of public sector partners named in the legislation and should help reinforce commitment to the LAA.

## **7. Financial Implications**

- 7.1 There is likely to be an element of Reward Grant that the government will pay for achievement of targets in the LAA, and details of the scheme are awaited. The LAA ambitions include 'working together' which should help us to better align resources with our partners to achieve results. The proposals for new governance of the County LSP were adopted by the Wiltshire Strategic Board in March and it was explained that the Thematic Delivery Partners are the powerhouses of the 'family' - responsible for developing and delivering significant action to achieve the ambitions in the Local Agreement for Wiltshire (LAW), including the LAA.

## **8. Conclusion**

The success of the new LAA will depend on partner organisations signing up to relevant priorities and committing resources to achieving targets. Cabinet members are therefore requested to indicate which areas of the LAA they support and agree for these to be included in the Corporate Plan.

## **9. Proposal**

The Cabinet is asked to consider this report and the draft LAA that will be made available for the Cabinet meeting and make recommendations to the Council at its meeting on 19 May 2008.

## **10. Options for Consideration**

It is a statutory requirement for the Council to co-operate in the negotiation and delivery of the Local Area Agreement.

## **11. Consultation undertaken**

SDC is not responsible for the consultation process associated with the LAA, however both the Cabinet and SWSA received detailed reports in March outlining both the process that has been undertaken to develop the current LAA together with details of the consultation undertaken to date and that proposed over the next two months.

## **12. Recommendations**

Cabinet recommends to Full Council that

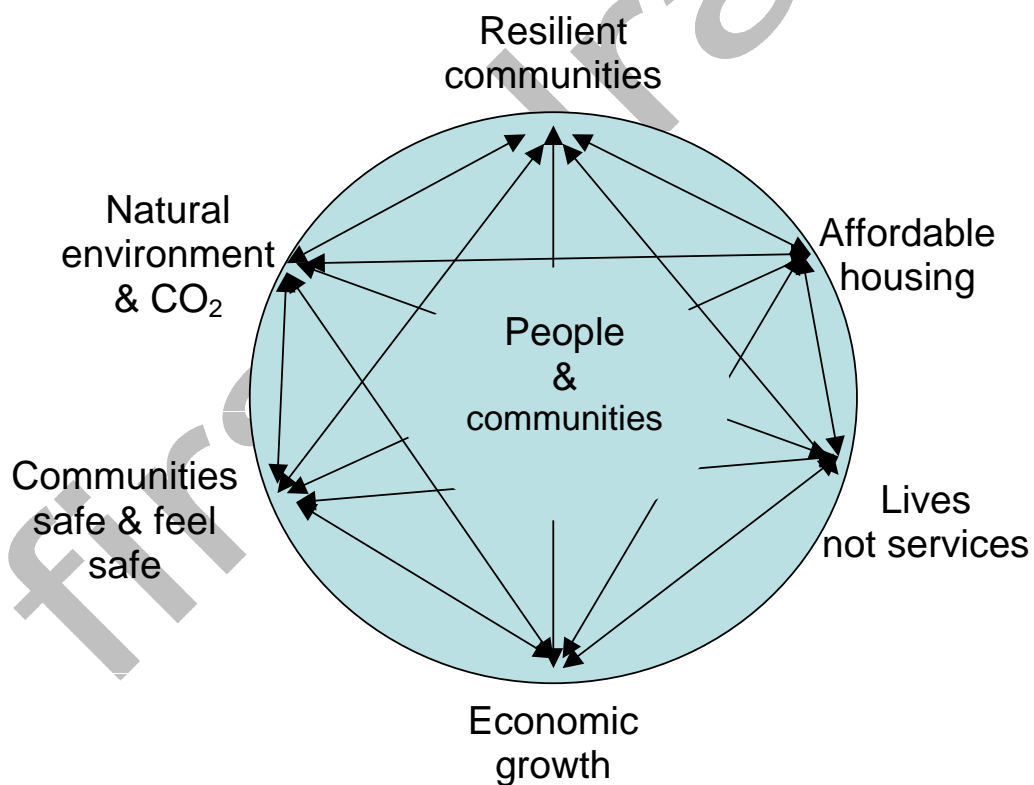
- The Council endorses the draft LAA which has been negotiated to date and agrees to be a signatory.
- delegated authority is given to the Chief Executive and Leader of the Council to agree any outstanding matters and to sign off the final LAA once it has been agreed by Government
- the council's Corporate Plan reflects any actions that are signed up to as part of the LAA process.

### 13. Implications:

- **Financial:** There is no separately identified funding attached to the LAA, and Local Authorities are expected to align mainstream funding towards LAA targets. There is likely to be an element of Reward Grant that the government will pay for achievement of targets in the LAA, and details of the scheme are awaited. There will be financial implications for the council, which are not precise at this point. No new resources have been made available for activities in the LAA so the council will need to ensure that it only commits itself to activities that can be contained within existing resources
- **Legal:** There are none directly arising out of this report. The council has the legal powers to enter into this agreement under the Local Government Act 2000. It is a statutory requirement for the Council to co-operate in the negotiation and delivery of the LAA. Whilst there are no legal issues specifically arising out of this report there may be future legal implications arising in connection with the LAA. The Council must when exercising its functions have regard to each improvement target included in the LAA and approved by the Secretary of State which relates to those functions.
- **Human Rights:** None at this stage.
- **Personnel:** None at this stage.
- **Community Safety:** The LAA will contribute to improving community safety through Ambition 5.
- **Environmental:** The proposal is based around resilient communities and the cross-cutting approach will contribute to sustainability. It also specifically includes 'high quality, natural environment that enriches the lives of people' and 'tackling climate change' (Ambitions 1 & 6).
- **ICT:** None at this stage.
- **Risks:** The effectiveness of the LAA will depend on the development of appropriate delivery mechanism, clarification of partnership action, monitoring and reporting arrangements
- **Equality and Diversity:** The proposal aims to support particular groups of people and this is outlined in sections headed 'places and people'.
- **Council's Core Values:** The LAA will support several of the council's core values, in particular: excellent service; a thriving local economy; fairness and equal opportunity for all; meeting local needs especially those of disadvantaged groups and individuals; and working together with other public, private and voluntary sector organisations to develop a better, more sustainable district.
- **Wards Affected:** All

# Local Agreement for Wiltshire

*Showing action agreed between local partners to take forward our Ambitions for Wiltshire, and including our Local Area Agreement of targets agreed with central government*



Working together to achieve these ambitions

## FIRST DRAFT

This Local Agreement for Wiltshire (LAW) will be updated by 31<sup>st</sup> May to reflect targets being agreed with government and for agreement with local partners on action to be taken. As part of this the language used under each of the ambitions will be simplified. A summary version will be produced later.

**The ambitions for Wiltshire** are shown below. These have been approved by the Wiltshire Strategic Board and endorsed by Wiltshire County Council. The action to support these ambitions summarised in this document shows the commitment of the organisations within the County to work in partnership to achieve improvements for people and places in Wiltshire.

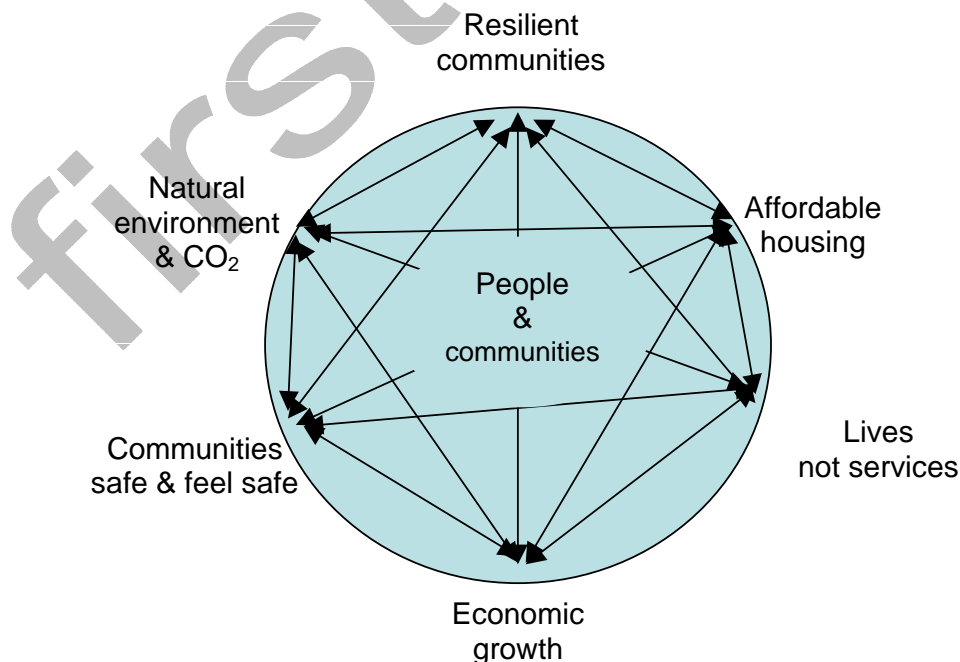
1. **Build ‘resilient communities’ with high social capital through people feeling socially included, enabling people and communities to build skills, abilities, knowledge and confidence to take effective action and play leading roles in the development of their communities and so enhancing their quality of life.**
2. **Improve affordable housing**
3. **‘Lives not services’- support more people to have independent and fulfilling lives as part of their local community; support families to provide the strong foundations for children and young people’s development; enable individuals to make informed choices to improve their long term health and well being**
4. **Wiltshire exhibiting a positive and sustainable environment for economic growth**
5. **Reduce particular crimes, change behaviours and inform the public to bring about communities that are safe and feel safe**
6. **Environment: Tackle climate change and promote a high quality, natural environment that enriches the lives of people**
7. **Work together to achieve the ambitions, including new governance arrangements for the ‘family of partnerships’ and the establishment of community area boards.**

**The action** summarised within this Local Agreement is designed to join up the work of partners and support several ambitions. For simplicity we have shown action once only, under the most appropriate lead ambition. More detailed action plans are held by the organisations leading on each action. The work under each of the ambitions contributes to social, economic and environmental sustainability.

**To measuring progress** on these ambitions we will use number of measures (indicators). Some of these are also of interest to central government and so nestled within this Agreement is our **Local Area Agreement** with government, showing the targets we have agreed.

**Working together to achieve the Ambitions** means that we develop action that supports several ambitions. It is clear how the other ambitions help create ‘resilient communities’ that can thrive, and how ‘resilient communities’ contributes to the other ambitions. Our approach has been to try to ensure that the ambitions also support each other to create a stronger more joined-up approach to the Local Agreement. Some examples of this are:

- **Affordable Housing** and **Lives not Services**: appropriate housing is a contributor to independent living and good health
- **Lives not Services** and **Safer Communities**: young people being less likely to be victims or perpetrators of crime; the impact of drug and alcohol treatment on reducing persistent re-offending; increased feelings of safety
- **Safer Communities** and **Environment**: intergenerational activities and feelings of safety in communities
- **Environment** and **Lives not Services**: health benefits of use of the countryside; intergenerational activities and community cohesion
- **Lives not Services** and **Economic Growth**: more people into employment
- **Economic Growth** and **Affordable Housing**: the availability of appropriate accommodation for employees is important to businesses, particularly for key workers
- **Affordable Housing** and **Safer Communities**: people in suitable accommodation tend to feel safer, and are safer
- **Safer Communities** and **Economic Growth**: Reduced worklessness and lower deprivation
- **Economic Growth** and **Environment**: lower out-commuting and CO<sub>2</sub> emissions
- **Environment** and **Affordable Housing**: more energy efficient homes help to reduce CO<sub>2</sub> emissions



**1. Build 'resilient communities' with high social capital through people feeling socially included, enabling people and communities to build skills, abilities, knowledge and confidence to take effective action and play leading roles in the development of their communities and thereby enhancing their quality of life.**

Action:

1. Engage all our communities in Wiltshire, inclusively, to ascertain their priorities and empower them to be integral to the delivery of solutions. This will make their community a better place to live and or work.
  - Strengthen our community planning infrastructure
  - Develop an equalities organisation to fully represent the 6 equality strands
  - Establish Wiltshire Financial Inclusion Taskforce – debt advice, benefits take-up, informed choices
  - Seek community engagement in intergenerational sport and cultural activities
  - Consult with local communities to seek local solutions to ensure improved access to essential services

Places and people: Target areas of deprivation including pockets of rural need across Wiltshire.

2. Enhancing the democratic framework in Wiltshire by which people can participate in their local area and feel they can influence the decisions made in their locality
  - Establish an effective model of community governance with Community Boards working alongside Community Area Partnerships in each of Wiltshire's 20 community areas
  - Build the capacity of Town and Parish Councils to engage in the new arrangements for local democracy.
  - In partnership with communities develop a positive culture that encourages civic participation and develops the role of frontline councillors and other community leaders.
  - Improve customer access to information and services e.g. through a single point of contact for information on public services such as 'Ask Jeeves' or 'Start Here' websites.

Places and people: All community areas

3. Build a vibrant, strong and influential third sector across Wiltshire
  - Take forward the review of the relationship between the public sector and the voluntary and community sector
  - Build on the capacity and skills of the Voluntary Sector Forum in Wiltshire to become an influential voice which represents the sector effectively.
  - Implement a programme to increase the profile and awareness of Wiltshire's Compact.
  - Agree a way forward increasing investment and opportunities for volunteering across Wiltshire.



Places and people: Third sector and public sector partners in Wiltshire.

4. Action from the Children and Young People's Plan to:

- Improve educational attainment and narrow attainment gaps
- Enable young people to participate in a broader range of positive activities and play, be involved in service development and delivery - Things/Places/People

Places and people: All children and young people, all community areas.

5. Based on the findings of the Joint Strategic Needs Assessment, develop models for improving local community support and engagement for older people and people with disabilities (year one). Support and promote the engagement of disabled people, older people and carers in their local communities, through:

- Volunteering, befriending and other local networking
- Support for strongly-co-ordinated user and carer organisations to offer support, advice and information and to influence service development
- Implement the LINK
- Work with the CVSs to evaluate 3<sup>rd</sup> sector preventative services

Places and people: Disabled people, older people and carers, all community areas.

**Measures:** (\*those currently shortlisted for LAA)

\* NI 1 Percentage of people who believe that people from different backgrounds get on well together in their local area

\* NI 4 Percentage of people who feel they can influence decisions through their locality

\* NI 6 Participation in regular volunteering

\* NI 7 Environment for a thriving third sector

\* NI 8 Adult participation in sport

\* NI 110 Young people's participation in positive activities

\* NI 130 – Social care clients receiving self directed support

\* NI 135 – carers assessments and services

NI 139 – People over 65 who say that they receive the information, assistance and support needed to exercise choice and control to live independently

\* In addition there are 16 statutory education and early years targets that must be included in the Local Area Agreement (LAA) with central government. These cover educational achievement at foundation stage and at key stages 2, 3 and 4, absences from school and attainment of children in care. Please see the LAA for details.

Milestones to monitor progress against actions are included in the detailed action plans that support this Local Agreement.

Who will lead on this? [to be updated – currently a mix of lead and contributing bodies] Age Concern Wiltshire, Charities Information Bureau, Communities/local people, Community area partnerships and Wiltshire Forum of CAPs, Community First, Compact Board, Councils for Voluntary Service in

Wiltshire (4), Credit unions, District Councils, Fire and Rescue, Learning Curve, Police, Sarsen Housing Assn, Town and Parish Councils, Voluntary organisations, Volunteer Centre Swindon, Wiltshire Association of Local Councils, WASP, Westlea Housing Association, Wilts CABx, Wiltshire Children & Young People's Trust Board, Wiltshire County Council, Wiltshire CsVS, Wiltshire PCT, Wiltshire Race Equality Council, Wiltshire Social Inclusion Partnership, Wiltshire Swindon Infrastructure Consortium members, WSIC members, Youth Action Wiltshire

## 2. Improving affordable housing

### Action:

1. More New Affordable Homes: to enable a significant and lasting increase in the number of affordable homes together with the improved delivery of new homes to meet the economic and housing needs of the county's strategically significant centres
  - Carry out an audit by 31/12 2008 of land held by the local authorities in Wiltshire, other public bodies and housing association partners to identify sites where Affordable Homes could be built up to 2011.
  - Review the three Housing Market areas covering Wiltshire with GOSW/ Housing Corporation/SWRA to identify if this should be represented. Develop a monitoring protocol.
  - Establish a Housing Partnership Board; Develop a Strategic Housing Partnership Agreement with the Housing Corporation.
  - Evaluate the benefits of establishing a Local Authority delivery vehicle.
  - Evaluate and if appropriate promote Community Land Trusts.
  - Review the Registered Social Landlord preferred partnerships across Wiltshire.
  - To publish a criteria for the assessment of RSL development and management of new homes.
  - Review Strategic Housing Market Assessments for Wiltshire.
  - Develop a viability assessment model.
  - Standardise and develop good practice for Section 106 agreements including a consistent approach to negotiating 'affordable housing'.
  - Identify the potential of acquiring existing properties for affordable housing e.g. Ministry of Defence properties.
  - Publish a new Housing Strategy for Wiltshire.
- Places and people: All areas of identified need across Wiltshire with a focus on Salisbury, Trowbridge and Chippenham. Households who are unable to afford to access the private housing market to secure a suitable home; older people seeking to move to a more suitable home so as to continue living independently; young people requiring accommodation with support; vulnerable households living in poor quality private housing.
2. Helping Homeless people: to reduce the number of people facing homelessness by offering genuine alternative housing and support options that help people move on in a planned way to more independent living.

- Mainstream young people's accommodation and support service so that specialist support is available to prevent emergency provision. Establish a Young Persons Accommodation and Support Board. Launch Young Persons' web site.
- Establish a Wiltshire Pathway for single homeless people who can access appropriate accommodation and support.
- Review Supporting People Strategy to ensure resources are targeted to those most in need of accommodation with support.
- Review the provision of temporary accommodation across Wiltshire.
- Ensure a consistent approach to front-line homelessness intervention, prevention and options. Publish a Wiltshire Homelessness Strategy.
- Launch Homes 4 Wiltshire.

Places and people: Throughout Wiltshire but the focus will be in the areas of Chippenham, Salisbury, Devizes and Trowbridge. Households who are unable to afford to access the private housing market to secure a suitable home; older people seeking to move to a more suitable home so as to continue living independently; young people requiring accommodation with support; vulnerable households living in poor quality private housing.

3. Greener and accessible affordable homes: to ensure that through good design we create more lasting homes; homes that are environmentally friendly and homes that will support independent living.
  - Develop and publish a Sustainable Homes Criteria (in accordance with the Sustainable Homes Code) to influence and direct the standards required and expected for the delivery of new affordable homes.
  - Identify vulnerable households in existing properties and to target energy efficiency measures that reduce fuel poverty and contribute to reducing carbon emissions.
  - Identify vulnerable households who are at risk of falls and whose homes require safety improvements to be delivered through better use of home improvement grants.

Places and people: Throughout Wiltshire. Households who are unable to afford to access the private housing market to secure a suitable home; older people seeking to move to a more suitable home so as to continue living independently; young people requiring accommodation with support; vulnerable households living in poor quality private housing.

**Measures:** (\*those currently shortlisted for LAA)

\*NI 154 Net additional homes provided (*Enable the completion of XXXX new homes by 2011 in particular at Trowbridge, Chippenham and Salisbury and for further XXXX to achieve a detailed planning consent each year up to 2013*  
*Housing and Land supply: Through the Strategic Land Availability Assessments identify sufficient land to deliver XXXX homes between 2011 and 2016)*

\*NI 155 Number of affordable homes delivered (gross) (*New sustainable affordable homes: enable the completion of XXX new affordable homes by 2011 and XXX in each year between 2011 and 2013. These will meet with at least level three of the Code for Sustainable homes, with at east 10% meeting level 4. In addition where physically possible these will be life time homes.*

*Rural affordable homes: enable completion of xxxx new affordable homes in rural settlements by 2011 and a further XXXX by working with Parish Councils and other large land owners to identify suitable sites including rural exception sites.*

*Average percentage requirement of affordable housing increases year on year starting at xx% in 2008 and to reach an average of 35% by 2011.)*

\*NI 186 Per capita CO2 emissions in the LA area

NI 187 Tackling fuel poverty - people receiving income based benefits living in homes with a low energy efficiency rating

\*NI 188 Adapting to climate change

Reduce by x% the number of people facing homelessness by offering genuine alternative housing and support options.

\* NI 141 Number of vulnerable people achieving independent living

Target 400 households per annum who are at risk of falls. [to be agreed]

Carry out energy improvements to 400 private homes per annum. [to be agreed]

97% of all social housing achieves decent homes standard by 2010

Bed and Breakfast: end the use of bed and breakfast accommodation for all homeless households by XXXX by 2011, all accept emergency use.

Temporary accommodation: halve the use of Homeless temporary accommodation between 2008 and 2010

Milestones to monitor progress against actions are included in the detailed action plans that support this Local Agreement.

Who will lead on this? [to be updated – currently a mix of lead and contributing bodies] District Councils, County Council, The Housing Corporation, Registered Social Landlords, Wiltshire Primary Care Trust, Parish Councils, MOD, Home Builders Federation / Developers, 3<sup>rd</sup> sector Voluntary groups involved in homelessness and special needs groups

**3. Lives not services - support more people to have independent and fulfilling lives as part of their local community; support families to provide the strong foundations for children and young people's development; enable individuals to make informed choices to improve their long term health and well being**

1. Improve working across health and social care to provide more appropriate and local services, which help people recover and prevent them being in hospital unnecessarily, or needing long-term care.
  - Complete older people's accommodation strategy with the PCT, District Councils and Registered Social Landlords and take action, including short stay 'reablement units' where people can recover from hospital and extra care housing.
  - Evaluate the new reablement service and improve the way this service links to local health services.

- Develop preventative services such as telecare services to provide alarms and response service
- Coordinate information to the public about health and care options and improve information to the public about alternatives to long term care.

Places and people: Older people across Wiltshire.

2. Improve access to assessments and services for carers and involve carers in developing services

Places and people: Carers across Wiltshire.

3. Support more people through direct payments/individual budgets to manage own care

Places and people: All client groups across Wiltshire.

4. Improve access to services for people with dementia

Places and people: People across Wiltshire with mental health problems in later life.

5. Improve access to primary care services for people with learning disabilities

Places and people: Adults with learning disability living in Wiltshire.

6. Action from the Children and Young People's Plan to improve services for disabled children and young people

Places and people: Disabled children and young people living in Wiltshire.

7. Encourage people to make lifestyle changes that will have a positive impact on the health of both themselves and their families:

- Encourage people to make lifestyle changes by providing a multi layered training programme in Wiltshire for staff from a range of agencies who can support the public in making healthier choices.
- Develop weight management referral schemes and improve existing exercise referral scheme across the county in areas where they are most needed
- Develop a range of community initiatives to encourage people to make healthier choices

Places and people: All community areas, and especially deprived communities to reduce inequalities in health, including lower super output areas: Calne Abberd - south; Chippenham Queens - east; Devizes North - east; John of Gaunt - Studley Green; Melksham North - north east and south west; Trowbridge Adcroft - Seymour; Trowbridge Drynham – central; Trowbridge Drynham - Lower Studley; Salisbury Bemerton - west and south; Salisbury St Martin - central; Westbury Ham - west; Wootton Bassett North - central (community areas: Trowbridge, Salisbury, Westbury, Melksham, Calne, Wootton Bassett, Chippenham, Devizes). Rural areas. Children, their families and the wider community. All individuals with a health condition where exercise can play in part in managing/improving the condition eg obesity; high blood pressure; osteoporosis; low back pain; depression; diabetes; CHD (certain conditions only). Communities described as 'hard to reach' and Erlestoke Prison.

8. Implement a universal Chlamydia screening programme for under 25s  
Places and people: All community areas. Sexually active young people aged 15-24 years living in Wiltshire.
9. Work with particular communities in Wiltshire, in our most deprived areas, to understand their health needs and what they require to support them in avoiding ill health. Alongside this, implement a scheme of preventative work to influence the main causes of ill health and early death, focussing on major killers (cardio-vascular disease (CVD) and cancers). The key causes of CVD and cancer include smoking, unhealthy diet/excessive alcohol use and a sedentary lifestyle. Preventative work to enable people to make healthier choices about their lifestyles will include:
- Identifying the areas where this work is most needed (eg from GP practice profiles).
  - Ensuring the stop smoking service reach those who need it most.
  - Developing an obesity strategy and implementing its action plan.
  - Implementing the action plan of the Wiltshire Alcohol Strategy.
  - Implementing a healthy workplace scheme.
- Places and people: Areas identified by the Joint Strategic Needs Assessment (JSNA), GP practice populations with higher rates of CVD/Cancer, and deprived communities (see above). People most at risk.
10. Action from the Children and Young People's Plan to improve sexual health, support mental well-being, promote resilience, reduce substance misuse, and tackle obesity and improve healthy eating and exercise.

Places and people: Children and young people living in Wiltshire.

<p><b>Measures:</b> (*those currently shortlisted for LAA)</p> <p>*NI 8 adult participation in sport</p> <p>*NI 39 Alcohol related harm hospital admission rates</p> <p>*NI 40 drug users in effective treatment</p> <p>*NI 55 Obesity among primary school age children in Reception Year</p> <p>NI 56 Obesity among primary school age children in Year 6</p> <p>*NI 112 teenage conception rate</p> <p>*NI 120 All-age all cause mortality rate</p> <p>*NI 123 16+ smoking prevalence</p> <p>*NI 125 Achieving independence for older people through rehabilitation/intermediate care</p> <p>NI 127 Self reported experience of social care users</p> <p>NI 128 User reported measure of respect and dignity in their treatment</p> <p>*NI 130 Social Care clients receiving Self Directed Support (Direct Payments and Individual Budgets)</p> <p>NI 131 Delayed transfers of care from hospitals</p> <p>NI 134 The number of emergency bed days per head of weighted population</p> <p>*NI 135 Carers receiving needs assessment or review and a specific carer's service, or advice and information</p>
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\*NI 136 People supported to live independently through social services (all ages)  
 NI 138 Satisfaction of people over 65 with both home and neighbourhood  
 NI 139 People over 65 who say that they receive the information, assistance and support needed to exercise choice and control to live independently  
 NI 146 Adults with learning disabilities in employment  
 (NIs 119 to 122: healthier eating used as a proxy for long-term improvement re. obesity and thence reduction in diet related pathologies / mortality)  
 Vital signs targets relating to VSB01 All Age All Cause Mortality, VSB02 CVD mortality, VSB03 Cancer mortality, VSB09 Childhood Obesity trajectories are currently being negotiated  
 Milestones to monitor progress against actions are included in the detailed action plans that support this Local Agreement.

Who will lead on this?: [to be updated – currently a mix of lead and contributing bodies] Wiltshire PCT and Wiltshire County Council with Acute Trusts; Carers and carer support organisations; Children’s Centres; community area groups; District Councils; DWP; Healthier Wiltshire stakeholders; independent service providers; leisure providers; local employers; local residents associations and other such groups; Mental Health Trust; Primary Care; voluntary sector; Wiltshire Community Services (PCT provider);; Wiltshire Wildlife Trust.

#### **4. Wiltshire exhibiting a positive and sustainable environment for economic growth**

1. Improve business productivity through innovation – provide businesses with specific advice, information, knowledge events and other support.  
Places and people: Small and medium sized businesses across Wiltshire.  
 Lead partner(s): Wiltshire Strategic Economic Partnership (WSEP Innovation Group; Business Link.
2. Research to assess the significance of planned military changes for communities and civilian and military authorities. This is part of the larger Military Civilian Integration Programme which is designed to maximise the economic and social benefit of the MoD presence in Wiltshire. The current research will provide a baseline for future service delivery.  
Places and people: Communities impacted by the military - Tidworth, Durrington, Corsham, Bulford, Wilton, Warminster and Lyneham.  
 Lead partner(s): Wiltshire County Council; Defence Estates; Jobcentre Plus (JCP); Learning and Skills Council LSC); Army.
3. Tackle pockets of worklessness to help provide an adequate labour supply to meet business demands through raising skills levels, including basic and employability skills, and working with hard to reach groups. To include improving the take-up of training programmes, developing and launching specific worklessness projects, implementing detailed strategies

addressing NEET issues and work with adult social care to support disabled people into employment.

Places and people: hard to reach groups e.g. lone parents, adults with LDD, NEETs, offenders, over 50s, those in disability benefits focussing on, variously, designated wards (Kennet: Devizes East & North; Pewsey; Tidworth; North Wiltshire: Calne Abberd; Pickwick (Corsham); South Wiltshire: Bemerton; St Edmund & Milford; St Martin & Milford; West Wiltshire: Melksham North & Melksham Spa; Trowbridge Adcroft; Trowbridge Drynham; Westbury Ham), customers of children's centres. NEETs - Wiltshire wide (with focus on Trowbridge, following trend data). Disabled people, Wiltshire wide.

Lead partner(s): JCP; LSC; Connexions; Wiltshire County Council.

4. Broaden the employment base of Wiltshire, increasing higher value and higher skilled jobs and extending Higher Education (HE) provision in the County – develop Wiltshire-wide employment and investment strategies and a HE plan; improve take-up of higher level skills training; conduct research to examine the potential of using skilled migrant workers to address labour market deficiencies; implement a co-ordinated service to support businesses looking to invest in Wiltshire.

Places and people: Wiltshire-wide employers; EU transnational workers and new investors in Wiltshire

Lead partner(s): Wiltshire County Council; LSC; WSEP Investment Group.

5. Work with the private sector to provide adequate workspace and employment land provision to meet market needs, including incubation space and the development of centres of excellence – develop a workspace strategy; research the development of/develop specific workspace facilities in key locations.

Places and people: Wiltshire-wide with a focus on strategic sites and key settlements, to encourage investors; Rural Enterprise Centre (REC) – to include food and farming, and landscape/ environmental based businesses; Castledown Business Park - high growth small businesses; Porton Down Bioscience Technology Centre - bioscience sector; Porton Down Public Sector Science Park -High technology public sector agencies.

Lead partner(s): Wiltshire County Council; District Councils; WSEP Investment Group.

6. Improve journey time reliability on strategic transport routes in Wiltshire

Places and people: Wiltshire wide along strategic transport routes (A350), supporting businesses and commuters

7. Research to understand how key settlements can evolve/regenerate as thriving and vibrant economic centres – this could include a SWOT analysis for each key settlement and is likely to involve community consultation on findings.

Places and people: Wiltshire-wide

Lead partner(s): Wiltshire County Council; District Councils.



**Measures:** (\*those currently shortlisted for LAA)

\*NI 117 16 to 18 year olds not in education, training or employment (NEET)

NI 146 Adults with learning disabilities in employment (once research phase completed)

\*NI 152 Working age people on out of work benefits

NI 153 Working age people claiming out of work benefits in the worst performing neighbourhoods (a local version of this NI, relating to the wards designated, as Wiltshire has no IMD2007 wards)

NI 161 Learners achieving a Level 1 qualification in literacy

NI 162 Learners achieving an Entry Level 3 qualification in numeracy

\*NI 163 Working age population qualified to at least Level 2 or higher

NI164 Working age population qualified to at least Level 3 or higher

Number of businesses supported (1-2-1 business advice sessions)

Number of businesses moving 1 step up the innovation adoption ladder –  
[awaiting confirmation that this should be included as a measure]

A local indicator for journey time reliability [being developed]

Milestones to monitor progress against actions are included in the detailed action plans that support this Local Agreement – summary:

Military research project - main report due December 2008 [to be confirmed]

Worklessness projects launched – June 2008

Adults with LDD feasibility study – completed March 2009

Employment strategy produced by September 2008

Wiltshire Higher Education Plan developed March 2009

Transnational Workers research study delivered by Jan/Feb 2009

Castledown Business Park - 2008/09 - 7 units open, incubation Centre

Opens. 36 new jobs created; 2009/10 - 11 units open, 19 new jobs created;  
2010/11 - 14 units open, 21 new jobs created

Workspace Strategy – March 2009

REC Feasibility Report complete April 08

Porton Down Science Park Feasibility Report complete - March 09

Investment – Strategy completed and signed off July 2009

Key settlements - research phase by March 2010; resource and priority identification by March 2011

**5. Reduce particular crimes change behaviours and inform the public to bring about communities that are safe and feel safe**

1. Public reassurance through consistent and regular communication with communities to increase the feelings of safety

Places and people: This action will aim to provide information to communities, victims and witnesses across the whole of Wiltshire wide,

with particular attention on those areas expressing more concern following surveys and consultation.

2. Reduce reoffending by joining up services such as housing, education, and health (mental health and drugs and alcohol) for prolific and priority offenders and ex-offenders. Give due regard to the prevention of the transition of young offenders into the adult criminal justice system

Places and people: This relates primarily to Probation Clients, Prolific and priority Offenders (PPO's) and Young offenders and will be implemented in all areas of the County

3. Improve streetscene by working together in communities on street clean ups, community events, safety messages and to reduce crime and anti-social behaviour (ASB). Intergenerational work eg through leisure and the arts as well as activities for young people.

Places and people: Those most at risk of being perpetrators or victims of ASB e.g. alcohol related offenders, young people, communities perceiving ASB as a problem in their area and communities where trigger crimes or identified disorder eg fires are most prevalent

4. Tackle domestic violence by challenging attitudes to domestic violence, increasing reporting and providing earlier intervention and commissioning appropriate services to support victims and their children

Places and people: This action targets two main groups; children and young people and victims of domestic violence and will apply throughout Wiltshire

5. Reduce alcohol related crime and harm, particularly violent crime and anti-social behaviour through 4 strands of activity: prevention, intervention, enforcement, resettlement and rehabilitation. This includes action to:

- Reduce the percentage of people who perceive drunk and rowdy people to be a problem in their area.
- Reduce the levels of chronic and acute ill health caused by alcohol, resulting in fewer alcohol related accidents and hospital admissions.
- Reduce the level of alcohol related harm to children and young people.
- Raise awareness of sensible drinking.
- Improve the management and planning of the night time economy.

Places and people: Wiltshire wide

6. Reduce road traffic collisions in Wiltshire by understanding the reasons for the high rates of serious injury and death as a result of road traffic collisions in Wiltshire and implementing measures to reduce these, and implement local actions arising from recently published "Staying Safe" Action Plan:

- Improve joint and strategic working by developing and monitoring progress against a joint strategy and action plan and use Children's Trust arrangements (eg LSCBs) as a vehicle to oversee and ensure delivery of prevention strategies.

- Regularly review and develop a clear understanding of the rates and types of accidents in Wiltshire, to enable actions and resources to be directed accordingly.
- Tackle health inequalities in accident rates by using Office of National Statistics data, target health promotion initiatives at areas of deprivation.

Places and people: All community areas, whole population.

**Measures:** (\*those currently shortlisted for LAA)

- \*NI 39 alcohol harm related hospital admission rates
- \*NI 47 people killed or seriously injured in road traffic collisions
- \*NI 120 all age all cause mortality rates
- \*NI 17 perceptions of anti-social behaviour
- NI 18 Adult re-offending rates
- NI 19 - Rate of proven re-offending rates by Young Offenders
- NI 21 dealing with local concerns about anti-social behaviour and crime by local council and police
- NI 22 perceptions of parents taking responsibility for the behaviour of their children in the area
- NI 24 satisfaction with the way the police and local council dealt with anti-social behaviour
- NI 25 satisfaction of different groups with the way the police and local council dealt with anti-social behaviour
- NI 27 understanding of local concerns about anti-social behaviour and crime by the local council and police
- \*NI 30 re-offending rate of prolific and priority offenders
- NI 31 Re-offending rate of registered sex offenders (MAPPA)
- \*NI 32 Repeat incidents of domestic violence
- NI 33 Arson incidents (cross ref to Fires)
- NI 38 Drug related offending rate
- NI 39 Alcohol-harm related hospital admissions rate
- NI 41 perception of drunk or rowdy behaviour as a problem
- NI 42 Perceptions of drug use or drug dealing as a problem
- NI 43 young people within the Youth Justice System receiving a conviction in court who are sentenced to custody
- NI 44 Ethnic composition of offenders on YJS disposals
- NI 45 Young Offenders engaged in suitable education, employment or training
- NI 115 Substance misuse by young people
- NI 143 Offenders under probation supervision living in settled and suitable accommodation at the end of their order or licence
- NI 144 Offenders under probation supervision in employment at the end of their order or licence
- \*NI 195 improved street and environmental cleanliness (levels of graffiti, litter, detritus and fly posting)

Who will lead on this? [to be updated – currently a mix of lead and contributing bodies]: Wiltshire PCT; Wiltshire Police; Wiltshire Fire and Rescue Service; Wiltshire County Council, Probation, Youth Offending Service, District Councils (housing and community safety), Youth Development

## **6. Environment: Tackle climate change and promote a high quality, natural environment that enriches the lives of people**

### Action:

Climate change will effect us all and we all need to both reduce its causes and prepare for its impacts. Tackling climate change contributes to social and economic objectives as well as environmental. A lower carbon society resilient to climate change will also be a happier more cohesive society.

1. Increase uptake of energy efficiency and renewable energy measures.

Places and people: All community areas, all households.

2. Reduce carbon emissions from public sector business through efficiency measures, new technology and improved management practices.

Places and people: County wide, Council staff and partners

3. Increase use of sustainable energy measures in new developments (encouraged by planning policy) and delivered through planning development control decisions

Places and people: Wiltshire wide

4. Reduce carbon emissions from transport through more balanced development, sustainable transport, and demand and traffic management and new technology

Places and people: Residents, businesses and visitors. Wiltshire wide.

5. Improve the reduction, re-use and recycling of household waste through increased participation by the community, including so called hard to reach groups

Places and people: Wiltshire wide. All people, with particular to focus on older people, young people, and people with disadvantages due to educational attainment, language difficulties or lack of confidence about using the service

Adaptation to climate change brings opportunities, which will be promoted to the appropriate sectors. For example reduced international travel creates business opportunities within the county around recreation & tourism targeted at the domestic market. Adaptation action would focus on groups identified as vulnerable to climate change e.g. the elderly and very young.

6. Increase awareness of climate change adaptation leading to action being taken by individuals, communities and businesses

Places and people: Wiltshire wide, individuals, communities and businesses

Wiltshire's exceptionally high quality natural environment is one of our greatest assets. It brings a range of social and economic benefits from supporting and encouraging healthy lifestyles to supporting the rural economy through tourism and recreation. Throughout the county we need to ensure that this natural asset is understood, conserved and enjoyed. We also need to ensure that new developments both enhance it and allow greater access to it.

7. Targeted conservation and enhancement of Wiltshire's biodiversity in line with the Wiltshire Biodiversity Action Plan and the South West Nature Map; in particular improve monitoring, advice, and management of County Wildlife Sites, where possible through community action. Ensure high quality biodiversity information is available to decision makers

Places and people: All areas. Outcomes benefit all sections of the community. Wiltshire's natural environment is widely and potentially accessible, but there are barriers to access, and there are opportunities to focus on excluded groups.

8. Ensure new developments are designed for greater community cohesion, to promote physical and mental health, reduce crime and enhance wildlife

Places and people: Primarily at and around sites of new development in the county (typically adjoining the county's towns). This will particularly benefit people with limited transport opportunities such as children and other less mobile groups for whom access to the wider countryside is difficult. Energy efficiency will benefit residents suffering fuel poverty, and reduce CO<sub>2</sub>/climate change.

**Measures:** (\*those currently shortlisted for LAA)

NI 5 Overall/general satisfaction with local area

\*NI 6 Participation in regular volunteering

NI 137 Healthy life expectancy at age 65

NI 167 Congestion - average journey time per mile during the morning peak

NI 175 Access to services and facilities by public transport, walking & cycling

NI 176 Working age people with access to employment by public transport (and other specified modes)

NI 177 Local bus passenger journeys originating in the authority area

NI 185 CO<sub>2</sub> reduction from Local Authority operations

\*NI 186 Per capita CO<sub>2</sub> emissions in the LA area

NI 187 Tackling fuel poverty - people receiving income based benefits living in homes with a low energy efficiency rating

\*NI 188 Adapting to climate change

\*NI 191 Residual household waste per head

NI 194 Level of air quality - reduction in NO<sub>x</sub> and primary PM<sub>10</sub> emissions through local authority's estate and operations.

\*NI 197 Improved local biodiversity - active management of local sites

NI 198 Children travelling to school - mode of travel usually used

Milestones to monitor progress against actions are included in the detailed action plans that support this Local Agreement.

Who will lead on this? [to be updated – currently a mix of lead and contributing bodies]: Wildlife Sites Project Steering Group, Wiltshire Biodiversity Action Plan partnership and Wiltshire and Swindon Biological Records Centre steering group; Wiltshire County and District Councils and Town and Parish Councils; Natural England; Forestry Commission; Wiltshire Wildlife Trust; Environment Agency; Severn Wye Energy Agency; Carbon Trust; Highways Agency; transport companies - Wilts & Dorset, First Group, Network Rail; Emergency Planning Authorities; Economic Partnership; Wessex Environmental Business Network; out-sourced service providers; Wiltshire Waste Partnership

## **7. Working together to achieve the ambitions**

Places and people: The 'family of partnerships' will bring together a wide range of people from organisations and communities across Wiltshire

Action: Implement the new arrangements for the 'family of partnerships':

**The Wiltshire Assembly** - the new Local Strategic Partnership. Membership is wide and inclusive including representatives of communities, organisations and sectors across the county and relevant regional bodies. Independent chairman. Hosts the 'State of Wiltshire Debate' to inform the ambitions for Wiltshire, and sets challenges for Wiltshire's partnerships and organisations.

**The Wiltshire Strategy Group (WSG)** - a small working group coordinating action on the Community Strategy and the Local Agreement. Representatives from the Thematic Delivery Partnerships and WFCAP - looking at issues and joining up action across partnerships and areas. Chaired by the Chief Executive of the Council and accountable to the Accountable Bodies Group.

**The Accountable Bodies Group (ABG)** bringing together key public sector organisations that allocate significant resources to Wiltshire and are held accountable by government. The membership will largely comprise elected Members and Chairmen with authority to commit resources on behalf of their organisations. It will agree strategy and commitment from those organisations and agree the LAA. Chaired by the leader of the Council and held to account by Wiltshire Council as accountable body.

**Thematic Delivery Partnerships** - the powerhouses, responsible for developing and delivering significant action to achieve the ambitions.

**Community Areas** - Community Area Partnerships are the means by which the 'family of partnerships' links county strategies and action with local priorities and action. Each community area is represented on the Wiltshire Assembly, and by WFCAP on the Strategic Group. The role of the Community Boards will be reflected in the membership of the Accountable Bodies Group by the Cabinet member responsible for community working.

**Measures:** The success of the new arrangements will be reflected in the measures shown elsewhere in this Agreement.

Who will lead on this?: Partners involved in the new family of partnerships. The County Council as lead body.

**Wiltshire's Local Area Agreement** of targets agreed with central government for some of the indicators supporting LAW ambitions

	Priority	Indicator(s), including those from national indicator set	Baseline	LAA Improvement Target, including those to be designated (shown with a *), and including education and early years targets [NEGOTIATION UNDERWAY]			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
				2008/9	2009/10	2010/11	
1		NI 4 % of people who feel they can influence decisions in their locality	No, new	Place survey Autumn 08 then set targets at LAA refresh, if appropriate			
2		NI 7 Environment for a thriving third sector	No, new	Place survey - as above for NI 4			
3		NI 8 Adult participation in sport	Yes				
4		NI 16 Serious acquisitive crime rate	New				The Home Office is to provide data
5		NI 17 Perceptions of anti-social behaviour	No, new	Place survey - as above for NI 4			
6		NI 20 Assault with injury crime rate	As NI 16				Home Office data
7		NI 30 Re-offending rate of prolific and priority offenders	As NI 16				Home Office data
8		NI 32 Repeat incidents of domestic violence	As NI 16				Home Office data
9		NI 39 Alcohol-harm related hospital admission rates	Yes				
10		NI 40 Drug users in effective treatment	Yes				
11		NI 47 People killed or seriously injured in road traffic accidents	Yes				
12		NI 55 Obesity among primary school age children in Reception Year	Yes				
14		NI 110 Young people's participation in positive activities	No, new	TellUs survey 2008/09 then set targets at LAA refresh if appropriate			
15		NI 112 Under 18 conception rate	Yes				
16		NI 117 16 to 18 year olds who are not in education, training or employment (NEET)	Yes				
17		NI 120 All-age all cause mortality rate	Yes				
18		NI 123 16+ current smoking rate prevalence	Yes				
19		NI 125 Achieving independence for older people through rehabilitation/intermediate care	No, new	Government data collection being developed – review 2009			

Priority	Indicator(s), including those from national indicator set	Baseline	LAA Improvement Target, including those to be designated (shown with a *), and including education and early years targets [NEGOTIATION UNDERWAY]			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			2008/9	2009/10	2010/11	
20	NI 130 Social Care clients receiving Self Directed Support (Direct Payments and Individual Budgets)	New, Yes				
21	NI 135 Carers receiving needs assessment or review and a specific carer's service, or advice and information	New, Yes				
22	NI 136 People supported to live independently through social services (all ages)	New				Checking data availability
23	NI 141 Number of vulnerable people achieving independent living	Yes				
24	NI 152 Working age people on out of work benefits	Yes				
25	NI 154 Net additional homes provided	Yes				
26	NI 155 Number of affordable homes delivered (gross)	Yes				
27	NI 163 Working age population qualified to at least Level 2 or higher	New, check				
28	NI 186 Per capita CO2 emissions in the LA area	New				Data from Defra
29	NI 191 Residual household waste per head	New				Data from Defra
30	NI 197 Improved local biodiversity - active management of local sites	New				Checking
<b>Local Indicators and Targets</b>						
	NI 1 % of people who believe people from different backgrounds get on well together in their local area	No, new	Place survey Autumn 08 then set targets at LAA refresh, if appropriate			
	NI 6 Participation in regular volunteering	No, new	As above			
	NI 188 Adapting to climate change	New				Process assessment
	NI 195 Improved street and environmental cleanliness (levels of graffiti, litter, detritus and fly posting)	Yes				



Priority	Indicator(s), including those from national indicator set	Baseline	LAA Improvement Target, including those to be designated (shown with a *), and including education and early years targets [NEGOTIATION UNDERWAY]			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			2008/9	2009/10	2010/11	
<b>Statutory Education and Early Years Indicators and Targets</b>		AY 06/7	AY07/08	AY08/09		GOSW advise is that only 2 years are shown for 'statutory' targets
	<u>Foundation stage</u>					
1	NI 72 Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communication, Language and Literacy	53	56.8	57.2		
2	NI 92 Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest	35.5	33.4	32.6		
	<u>Key Stage 2</u>					
3	NI 73 Achievement at level 4 or above in both English and Maths at KS2 (Threshold)	70	not set	80		
4	NI 93 Progression by 2 levels in English between Key Stage 1 and Key Stage 2	87	not set	91		
5	NI 94 Progression by 2 levels in Maths between Key Stage 1 and Key Stage 2	76	not set	87		
	<u>Key Stage 3</u>					
6	NI 74 Achievement at level 5 or above in both English and Maths at Key Stage 3 (Threshold)	70	not set	79		
7	NI 83 Achievement at level 5 or above in Science at Key Stage 3	77	80	84		
8	NI 95 Progression by 2 levels in English between Key Stage 2 and Key Stage 3	32	not set	41		
9	NI 96 Progression by 2 levels in Maths between Key Stage 2 and Key Stage 3	65	not set	72		
	<u>Key Stage 4</u>					

	Priority	Indicator(s), including those from national indicator set	Baseline	LAA Improvement Target, including those to be designated (shown with a *), and including education and early years targets [NEGOTIATION UNDERWAY]			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
				2008/9	2009/10	2010/11	
10		NI 75 Achievement of 5 or more A*-C grades at GCSE or equivalent including English and Maths (Threshold)	49.3	56	58		
11		NI 97 Progression by 2 levels in English between Key Stage 3 and Key Stage 4	60.6	not set	70		
12		NI 98 Progression by 2 levels in Maths between Key Stage 3 and Key Stage 4	29.3	not set	41		
		<u>Other</u>					
13		NI 87 Secondary school persistent absence rate	5.4*	not set	5.2		
14		NI 99 Children in care reaching level 4 in English at Key Stage 2	43.8	31.3	37.5		
15		NI 100 Children in care reaching level 4 in Maths at Key Stage 2	37.5	31.3	37.5		
16		NI 101 Children in care achieving 5 A*-C GCSEs (or equivalent) at Key Stage 4 (including English and Maths)	?	12.5	30.4		

\* Provisional based on two of three terms.